Introduced by Senator DeSaulnier

February 17, 2011

An act relating to state property. An act to add Article 5 (commencing with Section 6362) to, and to repeal and add Article 4 (commencing with Section 6361) of, Chapter 4 of Part 1 of Division 6 of the Public Resources Code, and to amend Sections 3, 13, and 14 of Chapter 815 of the Statutes of 1976, relating to tidelands, and making an appropriation therefor.

LEGISLATIVE COUNSEL'S DIGEST

SB 551, as amended, DeSaulnier. State property: *tidelands* transfer: Marina City of Pittsburg and City of Martinez Marina.

(1) Existing law grants tidelands and submerged lands to the City of Pittsburg, subject to specified conditions, for purposes of commerce, navigation, and fisheries, and for other public trust purposes. Existing law grants to the City of Martinez all right, title, and interest of the state to 3 specified parcels of land in the Straits of Carquinez. The Kapiloff Land Bank Act creates the Land Bank Fund and continuously appropriates moneys in the fund, subject to a statutory trust, to the State Lands Commission, acting as the Land Bank Trustee, to acquire real property or any interest in real property for the purposes of public trust title settlements.

This bill would repeal the existing legislative grant to the City of Pittsburg and would enact a new grant of tidelands and submerged lands, as described, to the City of Pittsburg. The bill would also revise the existing legislative grant of tidelands and submerged lands to the City of Martinez to include the Martinez Marina, subject to similar

 $SB 551 \qquad \qquad -2-$

specified conditions and would make conforming changes relative to this revision. The bill would require the trust lands to be held by each city, as trustee, for the benefit of all the people of the state for purposes consistent with the public trust doctrine, including the protection of maritime or water dependent commerce, navigation, and fisheries, and the preservation of the lands in their natural state for scientific study, open space, wildlife habitat, and water-oriented recreation.

The bill would require, on June 30, 2012, and at the end of every fiscal year thereafter, that 20% of all gross revenues generated from the trust lands be transmitted to the commission, for allocation by the Treasurer, of which 80% would be deposited in the General Fund and 20% in the Kapiloff Land Bank Fund, thereby making an appropriation.

The bill would require the commission, by January 1, 2014, to survey, monument, and record a plat and a metes and bounds description of the trust lands subject to the bill.

The bill would impose a state-mandated local program by requiring, among other things, that the Cities of Pittsburg and Martinez each submit to the commission for its approval a trust lands use plan, as prescribed. The bill would require each city to file a report with the commission by September 30, 2022, and every 5 years thereafter, a detailed statement of its trust land uses and to annually file a report of trust revenues and expenditures.

(2) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Existing law authorizes the disposition of state property, including transfer to local agencies, subject to specified criteria.

This bill would express the intent of the Legislature to enact legislation to provide for the transfer of the Martinez Marina, currently under the jurisdiction of the State Lands Commission, to the City of Martinez.

Vote: majority ²/₃. Appropriation: no-yes. Fiscal committee: no yes. State-mandated local program: no-yes.

-3- SB 551

The people of the State of California do enact as follows:

SECTION 1. Article 4 (commencing with Section 6361) of Chapter 4 of Part 1 of Division 6 of the Public Resources Code is repealed.

SEC. 2. Article 4 (commencing with Section 6361) is added to Chapter 4 of Part 1 of Division 6 of the Public Resources Code, to read:

1 2

Article 4. Conveyance of Tidelands and Submerged Land to the City of Pittsburg

- 6361. For purposes of this article, the following definitions shall apply:
- (a) "Public trust doctrine" means the common law doctrine, as enunciated by the court in National Audubon Soc. v. Superior Court (1983) 33 C.3d 419, and other relevant judicial decisions, specifying the state's authority as sovereign to exercise a continuous supervision and control over the navigable waters of the state, the lands underlying those waters, and nonnavigable tributaries to navigable waters, including the maritime or water dependent commerce, navigation, and fisheries, and the preservation of lands in their natural state for scientific study, open space, wildlife habitat, and water-oriented recreation.
 - (b) "State" means the State of California.
- (c) "Trustee" means the City of Pittsburg, a municipal corporation of the State of California, in Contra Costa County.
- (d) "Trust lands" means all tidelands and submerged lands, whether filled or unfilled, situated within the boundaries of the City of Pittsburg including those lands annexed to the City of Pittsburg pursuant to Section 56740 of the Government Code on December 31, 2009, as surveyed, monumented, and recorded pursuant to Section 6361.9, except as provided in Section 6361.8.
- (e) "Trust revenues" means all revenues received from trust lands and trust assets.
- (f) "Trust lands use plan" or "plan" means the trust use land plan required to be submitted by the trustee to the commission pursuant to Section 6361.3.

SB 551 —4—

(g) "Trust lands use report" means the trust lands use report of its utilization of the trust lands required to be submitted by the trustee pursuant to Section 6361.4.

- 6361.1. There is hereby granted in trust to the City of Pittsburg, and to its successors, all of the rights, title, and interest of the state, held by the state by virtue of its sovereignty in and to all tide and submerged lands, whether filled or unfilled, situated in the City of Pittsburg, County of Contra Costa, including those lands annexed to the City of Pittsburg pursuant to Section 56740 of the Government Code on December 31, 2009, as surveyed, monumented, and recorded pursuant to Section 6361.9, except as provided in Section 6361.8.
- 6361.2. The trust grant specified in Section 6361.1 is subject to all of the following express conditions:
- (a) The trust lands shall be held by the trustee in trust for the benefit of all the people of the state for purposes consistent with the public trust doctrine, including, but not limited to, maritime or water dependent commerce, navigation, and fisheries, preservation of the lands in their natural state for scientific study, open space, wildlife habitat, and water-oriented recreation.
- (b) On and after January 1, 2012, the use of the trust lands shall conform to an approved trust lands use plan, as required by subdivision (e) of Section 6361.3.
- (c) The trustee shall not, at any time, grant, convey, give, or otherwise alienate or hypothecate the trust lands, or any part of the trust lands, to any person, firm, entity, or corporation for any purposes whatsoever.
- (d) The trustee may lease the trust lands, or any part of the trust lands, for limited periods, not exceeding 49 years, for purposes consistent with the trust upon which those lands are held, as specified in subdivision (a). The trustee may collect and retain rents and other trust revenues from those leases, under rules and regulations adopted in accordance with subdivision (d) of Section 6361.3, and in accordance with all of the following requirements:
- (1) On and after January 1, 2012, all leases or agreements proposed or entered into by the trustee shall be consistent with the trust lands use plan approved by the commission, as required by subdivision (e) of Section 6361.3.
 - (2) The lease rental rates shall be for fair market value.

5 SB 551

(3) The lease terms shall be consistent with the terms of this article.

(4) The lease shall be in the best interest of the state.

- (e) When managing, conducting, operating, or controlling the trust lands or an improvement, betterment, or structure on the trust lands, the trustee or his or her successor shall not discriminate in rates, tolls, or charges for any use or service in connection with those actions and shall not discriminate against or unlawfully segregate any person or group of persons because of sex, race, color, creed, national origin, ancestry, or physical disability for any use or service in connection with those actions.
- (f) The state shall have the right to use without charge, a transportation, landing, or storage improvement, betterment, or structure constructed upon the trust lands for a vessel or other watercraft or railroad owned or operated by, or under contract to, the state.
- (g) The trust lands are subject to the express reservation and condition that the state may, at any time in the future, use those lands, or any portion of those lands, for highway purposes without compensation to the City of Pittsburg or a person, firm, or public or private corporation claiming a right to those lands, except if the improvements have been placed with legal authority upon the property taken by the state for highway purposes, compensation shall be made to the person entitled to the value of the interest in the improvements taken or the damages to that interest.
- (h) There is reserved to the people of the state the right to fish in the waters over the trust lands, with the right of convenient access to those waters over the trust lands for this purpose.
- (i) There is excepted and reserved to the state all remains or artifacts of archeological or historical significance and all deposits of minerals, including, but not limited to, all substances specified in Section 6407 in the trust lands, and the right to prospect for, mine, and remove those deposits from the lands.
- (j) The trustee shall not authorize a capital outlay project, lease, or agreement for port industrial facilities, including, but not limited to, a marine terminal, pipeline, or other related energy facility, on the trust lands without first requesting and receiving the approval of the commission. Prior to approving a capital outlay project, lease, or agreement, the commission shall consult with other governmental agencies, and the commission shall not

SB 551 -6-

approve the project, lease, or agreement, unless the commission determines that the project is in, and for, the best interest of the people of the state and consistent with applicable provisions of law.

- (k) The trustee shall reimburse the commission for all expenses incurred in the administration of this article, including periodic audits or investigations.
- 6361.3. (a) On or before January 1, 2017, the trustee shall submit to the commission a trust lands use plan describing any proposed development, preservation, or other use of the trust lands. The trustee shall thereafter submit to the commission for approval all changes of, amendments to, or extensions of, the trust lands use plan.
- (b) The commission shall review with reasonable promptness the trust lands use plan submitted by the trustee and any changes or amendments to determine whether they are consistent with the public trust and the requirements of this article. Based upon its review, the commission shall either approve or disapprove the plan. If the commission disapproves the plan the commission shall notify the trustee and the trustee shall submit a revised plan to the commission no later than 180 days after the date of notice of disapproval. If the commission determines the revised plan is inconsistent with the common law public trust doctrine and the requirements of this article, all rights, title, and interest of the trustee in and to the trust lands and improvements on the trust lands shall revert to the state.
- (c) The trust lands use plan shall consist of a plan, program, or other document that includes all of the following:
- (1) A general description of the type of uses planned or proposed for the trust lands. The location of these land uses shall be shown on a map or aerial photograph.
- (2) The projected statewide benefit to be derived from the planned or proposed uses of the trust lands, including, but not limited to, the financial benefit and the furtherance of those purposes set forth in Section 6361.2.
- (3) The proposed method of financing the planned or proposed uses of the trust lands, including estimated capital costs, annual operating costs, and anticipated annual trust revenues.
- (4) An estimated timetable for implementation of the trust land use plan or any phase of the plan.

7 SB 551

(5) A description of how the trustee proposes to protect and preserve natural and manmade resources and facilities located on trust lands and operated in connection with the use of the trust lands, including, but not limited to, addressing impacts from sea level rise.

- (d) The governing body of the trustee shall also submit to the commission, as part of the trust lands use plan, for its approval, procedures, rules, and regulations to govern the use of or development of the trust lands. These rules and regulations shall include, but are not limited to, lease rates, the basis upon which the rates are established, lease terms and conditions, provisions for renegotiation of rates and terms and assignments, and any other information as may be required by the commission.
- (e) Any use of the trust lands, including, but not limited to, all leases or agreements proposed, or entered into, by the trustee after January 1, 2012, shall be consistent with the trust lands use plan submitted by the trustee and approved by the commission.
- (f) Upon request, the trustee shall submit to the commission a copy of all leases and agreements entered into, renewed, or renegotiated.
- 6361.4. (a) On or before September 30, 2022, and on or before September 30 of every succeeding fifth year, the trustee shall submit a report of its utilization of the trust lands for each immediately preceding five-calendar-year period ending with June 30 of the calendar year in which the report is required to be submitted.
- (b) The report required by this section shall include all of the following:
- (1) A general description of the uses to which the trust lands have been placed during the period covered by the report.
- (2) A list of the holders of leases or permits that have been granted or issued by the trustee, which list shall specify all of the following, as to each holder:
- (A) The use to which the trust lands have been placed by the owner or holder.
- (B) The consideration provided for in each lease or permit, and the consideration actually received by the trustee for the lease or permit granted or issued.

SB 551 -8-

(C) An enumeration of the restrictions that the trustee has placed on the use of the trust lands, and each area of the trust lands, for the period covered by the report.

- 6361.5. (a) The trustee shall demonstrate good faith in carrying out the provisions of its trust land use plan and amending it when necessary in accordance with Section 6361.3.
- (b) If the commission determines that the trustee substantially failed to improve, restore, preserve, or maintain the trust lands, as required by the trust land use plan, or has unreasonably delayed implementation of their trust use plan, all rights, title, and interest of the trustee in and to the trust lands and improvements on the trust lands shall revert to the state.
- 6361.6. (a) (1) The trustee shall establish and maintain accounting procedures, in accordance with generally accepted accounting principles, providing accurate records of all revenues received from the trust lands and trust assets and of all expenditures of those revenues.
- (2) All trust revenues received from trust lands and trust assets shall be expended only for those uses and purposes consistent with this article. The trustee shall provide for the segregation of funds derived from the use of the trust lands by the trustee from other city municipal funds, so as to ensure that trust revenues are only expended to enhance or maintain the trust lands in accordance with the uses and purposes for which the trust lands are held.
- (3) Trust revenues may be expended to acquire appropriate upland properties to benefit and enhance the trust, subject to a determination by the commission that this acquisition is consistent with this article and in the best interests of the state. Property acquired with these trust revenues shall be considered an asset of the trust and subject to the terms and conditions of this article.
- (b) On or before October 1 of each year, the trustee shall file with the commission a detailed statement of all trust revenues and expenditures relating to its trust lands and trust assets, including obligations incurred but not yet paid, covering the fiscal year preceding submission of the statement. The commission may specify the form and content of this statement. The statement shall meet both of the following requirements:
- (1) The statement shall be prepared according to generally accepted accounting principles.

-9- SB 551

(2) The statement shall be specific to the trust lands and trust assets and shall not include city municipal financial or accounting information unrelated to the trust lands and trust assets.

- (c) (1) Before expending trust revenues for any single capital improvement on the trust lands involving an amount in excess of two hundred fifty thousand dollars (\$250,000) in the aggregate, the trustee shall file with the commission a detailed description of the capital improvement not less than 120 days prior to the time of any disbursement of trust revenues for, or in connection with, that capital improvement.
- (2) Within 120 days after the time of a filing specified in paragraph (1), the commission shall determine, whether the capital improvement is in the statewide interest and benefit and is consistent with this article. The commission may request the opinion of the Attorney General on the matter, and if the commission makes this request, the Attorney General shall deliver a copy of the opinion to the trustee with the notice of its determination.
- (3) If the commission notifies the trustee that the capital improvement is not authorized, the trustee shall not disburse any trust revenues for, or in connection with, the capital improvement, unless it is determined to be authorized by a final order or judgment of a court of competent jurisdiction.
- (4) The trustee may bring suit against the state for the purpose of securing an order or judgment for purposes of paragraph (3), which suit shall have priority over all other civil matters. Service shall be made upon the executive officer of the commission and the Attorney General, and the Attorney General shall defend the state in that suit. If judgment is given against the state in the suit, no costs may be recovered.
- (d) On June 30, 2012, and at the end of every fiscal year thereafter, 20 percent of all gross revenue generated from the trust lands shall be transmitted to the commission. Of this amount transmitted, the commission shall allocate 80 percent to the Treasurer, for deposit in the General Fund, and 20 percent to the Treasurer, for deposit in the Kapiloff Land Bank Fund for expenditure pursuant to Division 7 (commencing with Section 8600) for management of the commission's grant lands program.
- (e) The commission may, from time to time, institute a formal inquiry to determine that the terms and conditions of this article,

SB 551 -10-

and amendments to this article, have been complied with, and that all other applicable provisions of law concerning the trust lands are being complied with in good faith.

- (f) The commission shall approve in advance of expenditure any reimbursement for expenditures of nontrust revenues for improvements made to the trust or, if not approved, those expenditures shall be deemed a gift to the trust.
- 6361.7. (a) If the commission finds that the trustee has violated or is about to violate the terms of its trust grant or any other principle of law relating to its obligation under the public trust doctrine or under this article, the commission shall notify the trustee of the violation.
- (b) The trustee shall have 30 days from receipt of a notice of violation to conform to the terms of its grant and the principles and laws under the public trust doctrine. If the trustee fails or refuses to take those actions, the commission may bring an action to enforce the rights of the state and people as settlor beneficiary of the public trust doctrine.
- (c) The Attorney General shall represent the state and people in all actions or proceedings taken pursuant to this section. If the judgment is given against the state in the action or proceeding, no costs shall be recovered from the state and people.
- 6361.8. The lands identified as Brown's Island, Commission Lease Number PRC 4966 CPN Pipeline, and Commission Lease Number PRC 8736 are not included as trust lands for purposes of this article.
- 6361.9. (a) On or before January 1, 2014, the commission shall survey, monument, and record a plat and a metes and bounds description of the trust lands in the office of the county recorder in the county or counties in which the lands are located. Upon recordation, the survey, monuments, plat and description shall be binding upon the state, the grantee, and their successors in interest.
- *(b)* The cost of the survey and recordation shall be paid by the 34 trustee.
 - (c) The requirements of Section 6359 do not apply to the trust lands granted pursuant to this article.
- 37 SEC. 3. Article 5 (commencing with Section 6362) is added to 38 Chapter 4 of Part 1 of Division 6 of the Public Resources Code, 39 to read:

-11- SB 551

Article 5. Conveyance of Tidelands and Submerged Land to the City of Martinez

- 6362. For purposes of this article, the following definitions shall apply:
- (a) "Public trust doctrine" means the common law doctrine, as enunciated by the court in National Audubon Soc. v. Superior Court (1983) 33 C.3d 419, and other relevant judicial decisions, specifying the state's authority as sovereign to exercise a continuous supervision and control over the navigable waters of the state, the lands underlying those waters, and nonnavigable tributaries to navigable waters, including the protection of maritime or water dependent commerce, navigation, and fisheries, and the preservation of the lands in their natural state for scientific study, open space, wildlife habitat, and water-oriented recreation.
 - (b) "State" means the State of California.
- (c) "Trustee" means the City of Martinez, a municipal corporation of the State of California, in Contra Costa County.
- (d) "Trust lands" means all tidelands and submerged lands, whether filled or unfilled, granted pursuant to Chapter 815 of the Statutes of 1976, as revised pursuant to Section 6362.1, situated in the City of Martinez, County of Contra Costa, and as surveyed, monumented, and recorded pursuant to Section 6362.9.
- (e) "Trust revenues" means all revenues received from trust lands and trust assets.
- (f) "Trust lands use plan" or "plan" means the trust use land plan required to be submitted by the trustee to the commission pursuant to Section 6362.3.
- (g) "Trust lands use report" means the trust lands use report of its utilization of the trust lands required to be submitted by the trustee pursuant to Section 6362.4.
- 6362.1. (a) The grant made pursuant to Section 3 of Chapter 815 of the Statutes of 1976, as amended by Section 1 of Chapter 387 of the Statutes of 2002, is hereby amended and recodified.
- (b) There is hereby granted to the City of Martinez, and to its successors, all right, title, and interest of the state held by virtue of its sovereignty in and to the Martinez Marina and the three parcels of land situated in the County of Contra Costa and described as follows:

— 12 — SB 551

Parcel "A"

2 Commencing at the intersection of the north line of Tideland 3 Survey No. 9 and the east line of North Court Street as shown on 4 Map of "City of Martinez Waterfront Area" filed March 10, 1955, 5 in Volume 16, Pages 39 to 43, Licensed Surveyor's Maps in the Office of the Contra Costa County Recorder; thence along said 6 7 northerly line of Tideland Survey No. 9 North 76° 56′ 53" East 8 488.36 feet; thence leaving said northerly line North 20° 03′ 30" West 130.00 feet; thence North 63° 50′ 00" East 85.00 feet to the true point of beginning; thence North 03° 30′ 00" East 110.00 10 feet; thence North 12° 10′00" East 660.00 feet; thence North 05° 11 05´39" West 119.71 feet; thence North 88° 03´16" East 242.85 12 feet; thence South 12° 10′ 00" West 797.24 feet; thence South 63° 13 14 50'00" West 233.84 feet to the point of beginning.

15 16

17

18 19

20 21

22

23

24 25

26

27 28

29 30

31

1

Parcel "B"

Commencing at the intersection of the north line of Tideland Survey No. 9 and the east line of North Court Street as shown on Map of "City of Martinez Waterfront Area" filed March 10, 1955, in Volume 16, Pages 39 to 43, Licensed Surveyor's Maps in the Office of the Contra Costa County Recorder; thence along said northerly line of Tideland Survey No. 9 North 76° 56′ 53" East 488.36 feet; thence leaving said northerly line North 20° 03′ 30" *West 130.00 feet; thence North 63° 50′ 00" East 318.84 feet to the* true point of beginning being the southeasterly corner of Parcel "A" described above; thence North 12° 10′ 00" East 797.24 feet along the east line of said Parcel "A"; thence leaving said east line North 88° 03′ 16" East 156.26 feet; thence South 89° 00′ 00" East 100.00 feet; thence South 66° 20′ 00" East 120.00 feet; thence South 25° 45′00" East 453.00 feet; thence South 68° 10′00" West 385.00 feet; thence South 63° 50′00" West 416.16 feet to the point of beginning.

32 33 34

35

36

37

39

40

Parcel "C"

That parcel of land described in the lease to the Southern Pacific Transportation Company by the City of Martinez per Resolution No. 111 (1959 series) dated August 5, 1959, and Resolution No. 72-75 dated June 4, 1975.

38

The bearings and distances used in the above descriptions of Parcels "A" and "B" are based on the California Coordinate

13 SB 551

System Zone 3 as shown on Map of "City of Martinez Waterfront
 Area" filed March 10, 1955, in Volume 16, Pages 39 to 43,
 Licensed Surveyor's Maps in the Office of the Contra Costa County
 Recorder.

- (c) These lands shall be held by the city and its successor in trust for the following uses, in which there is a general, statewide interest, and upon the following express conditions:
 - (1) The Martinez Marina shall be used only for marina purposes.
- (2) Parcel "A" shall be used only for Marina spoils and spoil removal, parking, boat storage, chandlery, recreation, landscaping, and any other use permitted by the Martinez Waterfront Land Use Plan.
- (3) Parcel "B" shall be used only for Marina spoils and spoil removal and any other use permitted by the Martinez Waterfront Land Use Plan.
- (4) Parcel "C" shall be used only in its present use as a railroad right-of-way.
- (d) Further, all of these uses shall accord with the terms and conditions of the lease and agreements specified in subdivision (f) of Section 1 of Chapter 815 of the Statutes of 1976, and the development and operation of the entire area of these parcels shall be under the supervision of the City-State Committee, in the same manner as is presently provided by the lease and agreements with respect to lands subject to the lease and agreements.
- (e) The grant made by this section shall not become effective unless and until the city files quitclaim to all previously granted tidelands that are within the area hereby granted to the district by Chapter 815 of the Statutes of 1976 and described in Section 15 of Chapter 815 of the Statutes of 1976.
- 6362.2. The trust grant specified in Section 6362.1 is subject to all of the following express conditions:
- (a) The trust lands shall be held by the trustee in trust for the benefit of all the people of the state for purposes consistent with the public trust doctrine, including, but not limited to, maritime or water dependent commerce, navigation, and fisheries, preservation of the lands in their natural state for scientific study, open space, wildlife habitat, and water-oriented recreation.
- (b) On and after January 1, 2012, the use of the trust lands shall conform to an approved trust lands use plan, as required by subdivision (e) of Section 6362.3.

SB 551 —14—

(c) The trustee shall not, at any time, grant, convey, give, or otherwise alienate or hypothecate the trust lands, or any part of the trust lands, to any person, firm, entity, or corporation for any purposes whatsoever.

- (d) The trustee may lease the trust lands, or any part of the trust lands, for limited periods, not exceeding 49 years, for purposes consistent with the trust upon which those lands are held, as specified in subdivision (a). The trustee may collect and retain rents and other trust revenues from those leases, under rules and regulations adopted in accordance with subdivision (d) of Section 6362.3, in accordance with the following requirements:
- (1) All leases or agreements proposed or entered into by the trustee shall be consistent with the trust lands use plan approved by the commission, as required by subdivision (e) of Section 6362.3.
 - (2) The lease rental rates shall be for fair market value.
- (3) The lease terms shall be consistent with the terms of this act.
- (4) The lease shall be in the best interest of the state.
- (e) When managing, conducting, operating, or controlling the trust lands or an improvement, betterment, or structure on the trust lands, the trustee or his or her successor shall not discriminate in rates, tolls, or charges for any use or service in connection with those actions and shall not discriminate against or unlawfully segregate any person or group of persons because of sex, race, color, creed, national origin, ancestry, or physical disability for any use or service in connection with those actions.
- (f) The state shall have the right to use without charge, a transportation, landing, or storage improvement, betterment, or structure constructed upon the trust lands for a vessel or other watercraft or railroad owned or operated by, or under contract to, the state.
- (g) The trust lands are subject to the express reservation and condition that the state may, at any time in the future, use those lands, or any portion of those lands, for highway purposes without compensation to the City of Martinez or a person, firm, or public or private corporation claiming a right to those lands, except if improvements have been placed with legal authority upon the property taken by the state for highway purposes, compensation

15 SB 551

shall be made to the person entitled to the value of the interest in the improvements taken or the damages to that interest.

- (h) There is reserved to the people of the state the right to fish in the waters over the trust lands, with the right of convenient access to such waters over the trust lands for this purpose.
- (i) There is excepted and reserved to the state all remains or artifacts of archeological or historical significance and all deposits of minerals, including, but not limited to, all substances specified in Section 6407 in the trust lands, and the right to prospect for, mine, and remove those deposits from the lands.
- (j) The trustee shall not authorize a capital outlay project, lease, or agreement for port industrial facilities, including, but not limited to, a marine terminal, pipeline, or other related energy facility, on the trust lands without first requesting and receiving the approval of the commission. Prior to approving a capital outlay project, lease, or agreement, the commission shall consult with other governmental agencies, and the commission shall not approve the project, lease, or agreement, unless the commission determines that the project is in, and for, the best interest of the people of the state and consistent with applicable provisions of law.
- (k) The trustee shall reimburse the commission for all expenses incurred in the administration of this article, including periodic audits or investigations.
- 6362.3. (a) On or before January 1, 2017, the trustee shall submit to the commission a trust lands use plan describing any proposed development, preservation, or other use of the trust lands. The trustee shall thereafter submit to the commission for approval all changes of, amendments to, or extensions of, the trust lands use plan.
- (b) The commission shall review with reasonable promptness the trust lands use plan submitted by the trustee and any changes or amendments to determine that they are consistent with the public trust and the requirements of this article. Based upon its review, the commission shall either approve or disapprove the plan. If the commission disapproves the plan the commission shall notify the trustee and the trustee shall submit a revised plan to the commission no later than 180 days after the date of notice of disapproval. If the commission determines the revised plan is inconsistent with the common law public trust doctrine and the

SB 551 -16-

requirements of this article, all rights, title, and interest of the trustee in and to the trust lands and improvements on the trust lands shall revert to the state.

- (c) The trust lands use plan shall consist of a plan, program, or other document that includes all of the following:
- (1) A general description of the type of uses planned or proposed for the trust lands. The location of these land uses shall be shown on a map or aerial photograph.
- (2) The projected statewide benefit to be derived from the planned or proposed uses of the trust lands, including, but not limited to, the financial benefit and the furtherance of those purposes set forth in Section 6362.2.
- (3) The proposed method of financing the planned or proposed uses of the trust lands, including estimated capital costs, annual operating costs, and anticipated annual trust revenues.
- (4) An estimated timetable for implementation of the trust land use plan or any phase of the plan.
- (5) A description of how the trustee proposes to protect and preserve natural and manmade resources and facilities located on trust lands and operated in connection with the use of the trust lands, including, but not limited to, addressing impacts from sea level rise.
- (d) The governing body of the trustee shall also submit to the commission, as part of the trust lands use plan, for its approval, procedures, rules, and regulations to govern the use of or development of the trust lands. These rules and regulations shall include, but not be limited to, lease rates, the basis upon which the rates are established, lease terms and conditions, provisions for renegotiation of rates and terms and assignments, and any other information as may be required by the commission.
- (e) Any use of the trust lands, including, but not limited to, all leases or agreements proposed, or entered into, by any trustee after January 1, 2012, shall be consistent with the trust lands use plan submitted by the trustee and approved by the commission.
- (f) Upon request, the trustee shall submit to the commission a copy of all leases and agreements entered into, renewed, or renegotiated.
- 6362.4. (a) On or before September 30, 2022, and on or before September 30 of every succeeding fifth year, the trustee shall submit a report of its utilization of the trust lands for each

17 SB 551

immediately preceding five-calendar-year period ending with June 30 of the calendar year in which the report is required to be submitted.

- (b) The report required by this section shall include all of the following:
- (1) A general description of the uses to which the trust lands have been placed during the period covered by the report.
- (2) A list of the holders of leases or permits that have been granted or issued by the trustee, which list shall specify all of the following, as to each holder:
- (A) The use to which the trust lands have been placed by the owner or holder.
- (B) The consideration provided for in each lease or permit, and the consideration actually received by the trustee for the lease or permit granted or issued.
- (C) An enumeration of the restrictions that the trustee has placed on the use of the trust lands, and each area of the trust lands, for the period covered by the report.
- 6362.5. (a) The trustee shall demonstrate good faith in carrying out the provisions of its trust land use plan and amending it when necessary in accordance with Section 6362.3.
- (b) If the commission determines that the trustee substantially failed to improve, restore, preserve, or maintain the trust lands, as required by the trust land use plan, or has unreasonably delayed implementation of their trust use plan, all rights, title, and interest of the trustee in and to the trust lands and improvements on the trust lands shall revert to the state.
- 6362.6. (a) (1) The trustee shall establish and maintain accounting procedures, in accordance with generally accepted accounting principles, providing accurate records of all revenues received from the trust lands and trust assets and of all expenditures of those revenues.
- (2) All trust revenues received from trust lands and trust assets shall be expended only for those uses and purposes consistent with this article, so as provided for in the segregation of funds derived from the use of the trust lands by the trustee from other city municipal funds, and to ensure that trust revenues are only expended to enhance or maintain the trust lands in accordance with the uses and purposes for which the trust lands are held.

SB 551 —18—

(3) Trust revenues may be expended or used to acquire appropriate upland properties to benefit and enhance the trust, subject to a determination by the commission that this acquisition is consistent with this article and in the best interests of the state. Property acquired with these trust revenues shall be considered an asset of the trust and subject to the terms and conditions of this article.

- (b) On or before October 1 of each year, the trustee shall file with the commission a detailed statement of all trust revenues and expenditures relating to its trust lands and trust assets, including obligations incurred but not yet paid, covering the fiscal year preceding submission of the statement. The commission may specify the form and content of this statement. The statement shall meet both of the following requirements:
- (1) The statement shall be prepared according to generally accepted accounting principles.
- (2) The statement shall be specific to the trust lands and trust assets and shall not include city municipal financial or accounting information unrelated to the trust lands and trust assets.
- (c) (1) Before expending trust revenues for any single capital improvement on the trust lands involving an amount in excess of two hundred fifty thousand dollars (\$250,000) in the aggregate, the trustee shall file with the commission a detailed description of the capital improvement not less than 120 days prior to the time of any disbursement of trust revenues for, or in connection with, that capital improvement.
- (2) Within 120 days after the time of a filing specified in paragraph (1), the commission shall determine, whether the capital improvement is in the statewide interest and benefit and is consistent with this article. The commission may request the opinion of the Attorney General on the matter; and if it does so, a copy of the opinion shall be delivered to the trustee with the notice of its determination.
- (3) If the commission notifies the trustee that the capital improvement is not authorized, the trustee shall not disburse any trust revenues for, or in connection with, the capital improvement, unless it is determined to be authorized by a final order or judgment of a court of competent jurisdiction.
- 39 (4) The trustee may bring suit against the state for the purpose 40 of securing an order or judgment for purposes of paragraph (3),

-19- SB 551

which suit shall have priority over all other civil matters. Service shall be made upon the executive officer of the commission and the Attorney General, and the Attorney General shall defend the state in that suit. If judgment is given against the state in the suit, no costs may be recovered.

- (d) On June 30, 2012, and at the end of every fiscal year thereafter, 20 percent of all gross revenue generated from the trust lands shall be transmitted to the commission. Of this amount transmitted, 80 percent shall be transferred to the General Fund and 20 percent shall be deposited into the Kapiloff Land Bank Fund (Division 7 (commencing with Section 8600) for expenditure pursuant to that division for management of the commission's granted lands program.
- (e) The commission may, from time to time, institute a formal inquiry to determine that the terms and conditions of this article, and amendments to this article, have been complied with, and that all other applicable provisions of law concerning the trust lands are being complied with in good faith.
- (f) The commission shall approve in advance of expenditure any reimbursement for expenditures of nontrust revenues for improvements made to the trust or, if not approved, those expenditures shall be deemed a gift to the trust.
- 6362.7. (a) If the commission finds that the trustee has violated or is about to violate the terms of its trust grant or any other principle of law relating to its obligation under the public trust doctrine or under this article, the commission shall notify the trustee of the violation.
- (b) The trustee shall have 30 days from receipt of a notice of violation to conform to the terms of its grant and the principles and laws under the public trust doctrine. If the trustee fails or refuses to take those actions, the commission may bring an action to enforce the rights of the state and people as settlor beneficiary of the public trust doctrine.
- (c) The Attorney General shall represent the state and people in all actions or proceedings taken pursuant to this section. If the judgment is given against the state in the action or proceeding, no costs shall be recovered from the state and people.
- 6362.9. (a) On or before January 1, 2014, the commission shall survey, monument, and record a plat and a metes and bounds description of the trust lands in the office of the county recorder

SB 551 -20 -

in the county or counties in which the lands are located. Upon recordation, the survey, monuments, plat and description shall be binding upon the state, the grantee, and their successors in interest.

- (b) The cost of the survey and recordation shall be paid by the trustee.
- (c) The requirements of Section 6359 do not apply to the trust lands granted pursuant to this article.
- SEC. 4. Section 3 of Chapter 815 of the Statutes of 1976, as amended by Section 1 of Chapter 387 of the Statutes of 2002, is amended to read:
- Sec. 3. (a) The grant made pursuant to this section is hereby amended and recodified as Section 6362.1 of the Public Resources Code and shall be subject to Article 5 (commencing with Section 6362) of Chapter 4 of Part 1 of Division 6 of the Public Resources Code.
- (b) There is hereby granted to the City of Martinez, and to its successors, all right, title, and interest of the state held by virtue of its sovereignty in and to the *Martinez Marina and the* three parcels of land situated in the County of Contra Costa and described as follows:

22 Parcel "A"

Commencing at the intersection of the north line of Tideland Survey No. 9 and the east line of North Court Street as shown on Map of "City of Martinez Waterfront Area" filed March 10, 1955, in Volume 16, Pages 39 to 43, Licensed Surveyor's Maps in the Office of the Contra Costa County Recorder; thence along said northerly line of Tideland Survey No. 9 North 76° 56′ 53″ East 488.36 feet; thence leaving said northerly line North 20° 03′ 30″ West 130.00 feet; thence North 63° 50′ 00″ East 85.00 feet to the true point of beginning; thence North 03° 30′ 00″ East 110.00 feet; thence North 12° 10′ 00″ East 660.00 feet; thence North 05° 05′ 39″ West 119.71 feet; thence North 88° 03′ 16″ East 242.85 feet; thence South 12° 10′ 00″ West 797.24 feet; thence South 63° 50′ 00″ West 233.84 feet to the point of beginning.

37 Parcel "B"

Commencing at the intersection of the north line of Tideland Survey No. 9 and the east line of North Court Street as shown on Map of "City of Martinez Waterfront Area" filed March 10, 1955,

-21- SB 551

1 in Volume 16, Pages 39 to 43, Licensed Surveyor's Maps in the

- 2 Office of the Contra Costa County Recorder; thence along said
- 3 northerly line of Tideland Survey No. 9 North 76° 56′ 53″ East
- 4 488.36 feet; thence leaving said northerly line North 20° 03′ 30″
- 5 West 130.00 feet; thence North 63° 50′ 00″ East 318.84 feet to
- 6 the true point of beginning being the southeasterly corner of Parcel
- 7 "A" described above; thence North 12° 10′ 00" East 797.24 feet
- 8 along the east line of said Parcel "A"; thence leaving said east line
- 9 North 88° 03′ 16″ East 156.26 feet; thence South 89° 00′ 00″ East
- 10 100.00 feet; thence South 66° 20′ 00" East 120.00 feet; thence
- 11 South 25° 45′ 00" East 453.00 feet; thence South 68° 10′ 00" West
- 12 385.00 feet; thence South $63^{\circ} 50' 00''$ West 416.16 feet to the point

13 of beginning.

14 15

16

17

18

19

20

21

22

23

2425

26

27

28

29

30

31

32

34

35

36

37

38

39

40

Parcel "C"

That parcel of land described in the lease to the Southern Pacific Transportation Company by the City of Martinez per Resolution No. 111 (1959 series) dated August 5, 1959, and Resolution No. 72-75 dated June 4, 1975.

The bearings and distances used in the above descriptions of Parcels "A" and "B" are based on the California Coordinate System Zone 3 as shown on Map of "City of Martinez Waterfront Area" filed March 10, 1955, in Volume 16, Pages 39 to 43, Licensed Surveyor's Maps in the Office of the Contra Costa County Recorder.

(b) Such

- (c) These lands shall be held by the city and its successor in trust for the following uses, in which there is a general, statewide interest, and upon the following express conditions:
- (1) The Martinez Marina shall be used only for marina purposes.

 Parcel
- (2) Parcel "A" shall be used only for Marina spoils and spoil removal, parking, boat storage, chandlery, recreation, landscaping, and any other use permitted by the Martinez Waterfront Land Use Plan.

Parcel Parcel

(3) Parcel "B" shall be used only for Marina spoils and spoil removal and any other use permitted by the Martinez Waterfront Land Use Plan.

Parcel

SB 551 -22-

1 (4) Parcel "C" shall be used only in its present use as a railroad 2 right-of-way.

Further

(d) Further, all-such of these uses shall accord with the terms and conditions of the lease and agreements specified in subdivision (f) of Section 1 of Chapter 815 of the Statutes of 1976, and the development and operation of the entire area of-such these parcels shall be under the supervision of the City-State Committee, in the same manner as is presently provided by—such the lease and agreements with respect to lands subject to—such the lease and agreements.

The

- (e) The grant made by this section shall not become effective unless and until the city files quitclaim to all previously granted tidelands that are within the area hereby granted to the district by this act Chapter 815 of the Statutes of 1976 and described in Section 15 of Chapter 815 of the Statutes of 1976.
- SEC. 5. Section 13 of Chapter 815 of the Statutes of 1976 is amended to read:
- Sec. 13. (a) The State Lands Commission shall, from time to time, recommend to the Legislature such amendments as it may deem necessary in the terms and conditions of this act.
- (b) The State Lands Commission shall, from time to time, institute a formal inquiry to determine that the terms and conditions of this act, and amendments thereto, have been complied with, and that all other applicable provisions of law concerning these specific granted lands are being complied with in good faith.
- (c) The State Lands Commission shall, on or before December 31st of each year, report to the Chief Clerk of the Assembly and to the Secretary of the Senate the full details of any transaction or conditions reported to the commission pursuant to this act which it deems to be in probable conflict with the requirements of this act or with any other provision of law.
- (d) This section applies only to the tidelands and submerged lands granted to the district pursuant to Section 7 of Chapter 815 of the Statutes of 1976.
- 37 SEC. 6. Section 14 of Chapter 815 of the Statutes of 1976 is 38 amended to read:
- Sec. 14. (a) The Legislature reserves the right to amend or modify, in whole or in part, the tidelands and submerged lands

SB 551

granted and conveyed in trust pursuant to-this act Chapter 815 of the Statutes of 1976; provided, however, that the state shall thereupon assume and be bound by all lawful transactions and obligations related to-such those lands entered into or created by the district during its holding of-such those lands.

- (b) Subdivision (a) applies only to the tidelands and submerged lands granted to the district pursuant to Section 7 of Chapter 815 of the Statutes of 1976.
- (c) The trust grant made to the City of Martinez pursuant to Section 3 of Chapter 815 of the Statutes of 1976, as amended by Section 1 of Chapter 387 of the Statutes of 2002, is subject to Article 5 (commencing with Section 6362) of Chapter 4 of Part 1 of Division 6 of the Public Resources Code.
- SEC. 7. No reimbursement is required by this act pursuant to Section 6 of Article XIII B of the California Constitution because a local agency or school district has the authority to levy service charges, fees, or assessments sufficient to pay for the program or level of service mandated by this act, within the meaning of Section 17556 of the Government Code.
- SECTION 1. It is the intent of the Legislature to enact legislation to provide for the transfer of that property in the City of Martinez known as the Martinez Marina, currently under the jurisdiction of the State Lands Commission, to the City of Martinez.